

Message Text

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47

ACTION ORM-01

INFO OCT-01 IO-10 ISO-00 SR-02 AF-06 ARA-10 EA-10 EUR-12

NEA-09 AID-05 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02

NSAE-00 NSC-05 PA-02 PRS-01 SP-02 SS-15 USIA-15 OIC-02

COME-00 EB-07 LAB-04 SIL-01 OES-05 AGR-10 OMB-01

TRSE-00 ABF-01 /151 W

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P 041410Z MAR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 1119

UNCLAS SECTION 1 OF 2 GENEVA 1456

FOR S/R:ORM

E.O. 11652: N/A

TAGS: AORG, ICEM

SUBJECT: WORKING GROUP ON ICEM'S LATIN AMERICAN PROGRAM

1. FOLLOWING ARE TEXTS OF TWO DRAFT RESOLUTIONS CONCERNING ICEM'S LATIN AMERICAN PROGRAM WHICH ICEM DIRECTOR WILL PRESENT TO UP-COMING WORKING GROUP FOR CONSIDERATION. DIRECTOR HOPES THAT WORKING GROUP WILL INCLUDE TEXTS OF THESE RESOLUTIONS IN ITS REPORT ON MARCH 10-11 MEETING WITH RECOMMENDATION FOR THEIR APPROVAL BY ICEM EXECUTIVE COMMITTEE. QUOTE:

A. "DRAFT RESOLUTION TO BE INCLUDED IN THE RECOMMENDATIONS OF THE WORKING GROUP, CONCERNING POLICY ASPECTS OF THE LATIN AMERICAN PROGRAM"

THE EXECUTIVE COMMITTEE OF THE INTERGOVERNMENTAL COMMITTEE FOR EUROPEAN MIGRATION,

RECALLING THE TERMS OF RESOLUTION NO. 538 (XXXVII)

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OF NOVEMBER 1974, ESTABLISHING A WORKING GROUP ON THE

LATIN AMERICAN PROGRAM OF ICEM, WHICH MET IN GENEVA
ON 10-11 MARCH 1975.

NOTING WITH APPRECIATION THE REPORT BY THE
WORKING GROUP AND THE RECOMMENDATIONS CONCERNING
THE POLICY OF THE LATIN AMERICAN PROGRAMS (MC/EX/),

RECALLING THE CONSTITUTION OF ICEM AND THE
BRUSSELS RESOLUTION ESTABLISHING THE PROVISIONAL
INTERGOVERNMENTAL COMMITTEE FOR THE MOVEMENT OF
MIGRANTS FROM EUROPE, THE PRINCIPLES EMBODIED
THEREIN, AND THE PURPOSE AND FUNCTIONS OF THE
COMMITTEE AS DEFINED IN CHAPTER I (1) (B) OF
THE CONSTITUTION,

RECALLING THE MANY RESOLUTIONS PERTAINING TO
THE LATIN AMERICAN PROGRAMS OF ICEM WHICH
REFLECT THE EVOLUTION OF POLICY CONCERNING THESE
PROGRAMS, AND IN PARTICULAR:

- RESOLUTION NO. 173 (VIII) OF MAY 1958 RECOGNIZING
"THE INTERDEPENDENCE OF THE MEMBER GOVERNMENTS OF
ICEM PARTICIPATING IN MIGRATION AND REFUGEE MOVE-
MENTS" AND INVITING THEM "IN RECOGNITION OF THIS
MUTUAL INTERDEPENDENCE, TO GIVE CONSIDERATION TO THE NEEDS
AND REQUIREMENTS OF OTHER MEMBER GOVERNMENTS IN FORMULATING
PROGRAMS OF MIGRATION";

- RESOLUTION NO. 233 (XIV) OF MAY 1961 BY WHICH THE
COUNCIL "...CONVINCED THAT ICEM HAS A ROLE TO PLAY IN
ASSISTING LATIN AMERICAN GOVERNMENTS TO SECURE WORKERS
NOT AVAILABLE LOCALLY" DECIDED "TO DEVELOP AND
EXPAND ... TECHNICAL ASSISTANCE IN THE FIELD OF
MIGRATION TO LATIN AMERICAN COUNTRIES AT THEIR
REQUEST IN ACCORDANCE WITH PLANS DEVELOPED BY THEM ...
PARTICULARLY IN THE FIELD OF DEVELOPMENT OF THE
HUMAN RESOURCES REQUIRED UNDER MASTER PLANS FOR
ECONOMIC GROWTH";

- RESOLUTION NO. 243 (XV) OF OCTOBER 1961,
REQUESTING THE DIRECTOR "WITHOUT PREJUDICE TO
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OTHER ACTIVITIES CONDUCTED BY THE COMMITTEE ... TO
TAKE ALL APPROPRIATE MEASURES TO REDRESS THE
BALANCE OF EMPHASIS IN ICEM'S ACTIVITIES BY
PROVIDING MORE PURPOSEFUL ASSISTANCE TO THE LATIN
AMERICAN COUNTRIES IN ESTABLISHING THE INFRA-
STRUCTURE, FACILITIES, SERVICES AND TECHNIQUES
THAT WILL ENABLE THEM TO SHARE EQUITABLY AND
SELECTIVELY IN THE FLOW OF EMIGRATION FROM EUROPE";

- RESOLUTION NO. 327 (XXII) OF NOVEMBER 1964
RECOGNIZING THAT "THE PROMOTION OF SELECTIVE
MIGRATION ADAPTED TO THE NEEDS OF THE RECEIVING
COUNTRIES IS A VERY EFFECTIVE FORM OF AID TO THE
SOCIAL AND ECONOMIC DEVELOPMENT OF LATIN AMERICA",
AND NOTING WITH SATISFACTION "THE INCREASED EMPHASIS
BEING GIVEN BY THE ADMINISTRATION TO THE SELECTION OF
HIGHLY SKILLED MIGRANTS FOR LATIN AMERICA";

- RESOLUTION NO. 347 (XXIII) OF MAY 1965 RECOGNIZING
THAT "ICEM'S LATIN AMERICAN PROGRAM OF SELECTIVE
MIGRATION IS COMPLEMENTARY TO MULTILATERAL AND
BILATERAL TECHNICAL ASSISTANCE PROGRAMS BECAUSE
IT INCREASES THE EFFECTIVENESS OF THESE PROGRAMS...";

- RESOLUTION NO. 355 (XXIV) OF DECEMBER 1965,
WHICH MARKS THE FORMAL INITIATION OF THE SELECTIVE
MIGRATION PROGRAM AND URGES "ALL MEMBER GOVERNMENTS
TO GIVE THE FULLEST POSSIBLE SUPPORT TO THE
DIRECTOR'S EFFORTS TO PURSUE THE DEVELOPMENT
PROGRAMS FOR LATIN AMERICA ... ON THE BASIS OF
ICEM'S UNIQUE ROLE IN PROVIDING, THROUGH SELECTIVE
MIGRATION, THE SKILLED AND EXPERIENCED HUMAN
RESOURCES REQUIRED FOR THE SUCCESS OF DEVELOPMENT
PROJECTS IN LATIN AMERICA",

RECALLING THE DECLARATION OF MONTEVIDEO AND
THE RECOMMENDATIONS OF MADRID, FORMULATED BY THE
REPRESENTATIVES OF LATIN AMERICAN, EUROPEAN AND
OTHER INTERESTED GOVERNMENTS ATTENDING THESE
MEETINGS, HELD IN AUGUST AND OCTOBER 1965
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RECALLING THE CONTINUED STRONG INTEREST IN AND
NEED FOR THE SELECTIVE MIGRATION PROGRAM, REPEATEDLY
AND FIRMLY EXPRESSED INDIVIDUALLY AND COLLECTIVELY
BY THE LATIN AMERICAN REPRESENTATIVES AT MEETINGS OF
ICEM'S GOVERNING BODIES, AS WELL AS THEIR RECOGNITION
OF THE CONTRIBUTION MADE TO ECONOMIC, SOCIAL AND
HUMAN RESOURCES DEVELOPMENT THROUGH SELECTIVE
MIGRATION AND RELATED SERVICES AND ACTIVITIES,

RECALLING ALSO THE STATEMENTS BY THE MAJORITY
OF OTHER MEMBER GOVERNMENTS AS TO THE VALIDITY OF THE
CONCEPT AND PURPOSES OF THE LATIN AMERICAN PROGRAMS
AND THE IMPORTANCE TO BE ATTACHED THERETO, AS
DEMONSTRATED BY THEIR COOPERATION AND THE

POLITICAL AND FINANCIAL SUPPORT THEY EXTEND TO THE PROGRAMS,

RECOGNIZING

- THAT THE LATIN AMERICAN PROGRAMS OF ICEM HAVE PROVED A UNIQUE AND EFFECTIVE MEANS OF TRANSFER OF KNOW-HOW AND TECHNOLOGY THROUGH MIGRATION, CONTRIBUTING TO THE SKILLED HUMAN RESOURCES POTENTIAL AND SPECIALIZED MANPOWER ESSENTIAL FOR THE IMPLEMENTATION OF DEVELOPMENT PROJECTS AND PROGRAMS IN LATIN AMERICA;

- THAT THESE PROGRAMS DO NOT DUPLICATE OTHER FORMS OF TECHNICAL ASSISTANCE AND DEVELOPMENT AID, BUT ARE COMPLEMENTARY THERETO,

RECOGNIZING THAT THE LATIN AMERICAN PROGRAMS IN THEIR PRESENT FORM HAVE BEEN DEVELOPED AND OPERATED IN STRICT COMPLIANCE WITH THE CONSTITUTION AND THE POLICY DIRECTIVES OF ICEM'S GOVERNING BODIES, AS EXPRESSED IN PERTINENT RESOLUTIONS, WHICH TOGETHER FORM THE LEGAL BASIS OF ICEM'S ACTIVITIES,

NOTING THE RECOMMENDATIONS CONCERNING MIGRATION IN THE WORLD PLAN OF ACTION FORMULATED AT THE WORLD POPULATION CONFERENCE, APPLICABLE TO THE LATIN
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AMERICAN PROGRAMS OF ICEM, STATING, INTER ALIA, "THAT THE FLOW OF SKILLED WORKERS, TECHNICIANS AND PROFESSIONALS FROM MORE DEVELOPED COUNTRIES IS TO BE CONSIDERED A FORM OF INTERNATIONAL COOPERATION. COUNTRIES IN A POSITION TO DO SO, SHOULD INCREASE THIS FLOW";

RECOMMENDING THAT

"INTERNATIONAL ORGANIZATIONS MAKE AVAILABLE, UPON REQUEST, COORDINATED TECHNICAL AND FINANCIAL ASSISTANCE TO FACILITATE THE RESETTLEMENT OF PEOPLE IN COUNTRIES OF IMMIGRATION";

DRAWING ATTENTION TO

"THE URGENT NEED TO FORMULATE NATIONAL AND INTERNATIONAL POLICIES TO AVOID THE BRAIN-DRAIN AND OBVIATE ITS ADVERSE EFFECTS, INCLUDING THE POSSIBILITY OF DEVISING PROGRAMS FOR LARGE-SCALE COMMUNICATION OF APPROPRIATE TECHNOLOGICAL KNOWLEDGE MAINLY FROM DEVELOPED

COUNTRIES TO THE EXTENT IT CAN BE PROPERLY
ADJUSTED AND APPROPRIATELY OBSORBED";

AND RECOMMENDING THAT

"DEVELOPING COUNTRIES SUFFERING FROM HEAVY
EMIGRATION OF SKILLED WORKERS AND PROFESSIONALS
SHOULD UNDERTAKE ... PROGRAMS AND MEASURES, TO
BETTER MATCH SKILLS WITH EMPLOYMENT
OPPORTUNITIES, TO INCREASE THE MOTIVATION OF
SUCH PERSONNEL TO CONTRIBUTE TO THE PROGRESS
OF THEIR OWN COUNTRY, AND ALSO UNDERTAKE
MEASURES TO ENCOURAGE THE RETURN OF THEIR
SCIENTISTS AND SKILLED PERSONNEL TO SPECIFIC
JOB SITUATIONS WHERE NEEDED",

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ACTION ORM-01

INFO OCT-01 IO-10 ISO-00 SR-02 AF-06 ARA-10 EA-10 EUR-12

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COME-00 EB-07 LAB-04 SIL-01 OES-05 AGR-10 OMB-01

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TO SECSTATE WASHDC PRIORITY 1120

UNCLAS SECTION 2 OF 2 GENEVA 1456

RECOGNIZING

- THAT ICEM HAS MADE AN EFFECTIVE CONTRIBUTION
TOWARDS TRANSFER OF TECHNOLOGY AND KNOW-HOW
THROUGH ITS SELECTIVE MIGRATION PROGRAM FOR LATIN
AMERICA AND THE RELATED ACTIVITIES AND SERVICES;
- THAT THE RETURN OF TALENT PROGRAMS CARRIED OUT BY

ICEM IN COOPERATION WITH INTERESTED GOVERNMENTS HAVE SHOWN ENCOURAGING RESULTS AND PROVED AN EFFECTIVE MEANS OF PARTIALLY OFFSETTING THE "BRAIN-DRAIN" MOVEMENTS FROM LATIN AMERICA;
- THAT ICEM'S EXPERIENCE AND THE SPECIALIZED MACHINERY DEVELOPED FOR THE OPERATION OF THESE PROGRAMS ARE A USEFUL TOOL AT THE DISPOSAL OF GOVERNMENTS AND THE INTERNATIONAL COMMUNITY WHICH COULD BE PUT TO WIDER AND EVEN MORE EFFECTIVE USE IF STRENGTHENED AND LINKED MORE CLOSELY TO NATIONAL, BILATERAL AND MULTILATERAL EFFORTS IN CONNECTION WITH TRANSFER OF TECHNOLOGY AND PROBLEMS OF "BRAIN-DRAIN",

RECOGNIZING THE PRINCIPLE THAT THE MOVEMENT
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OF MANPOWER RESOURCES FOR SOCIAL AND ECONOMIC DEVELOPMENT MUST TODAY BE CONSIDERED AS A WHOLE IN WHICH NO ONE PART CAN BE SEPARATED FROM THE OTHER AND THAT, THEREFORE, INTERNAL INTRA-CONTINENTAL AND INTER-CONTINENTAL MIGRATORY MOVEMENTS ARE INTERDEPENDENT,

TAKING INTO ACCOUNT THE CRITERIA AND GUIDELINES AGREED UPON CONCERNING FUTURE ACTIVITIES OF ICEM AS APPLICABLE TO THE LATIN AMERICAN PROGRAMS (MC/1059, ANNEX III),

CONSIDERING

- THE REQUESTS MADE BY THE LATIN AMERICAN GOVERNMENTS FOR ICEM'S TECHNICAL ADVICE AND ASSISTANCE IN THE LIGHT OF THEIR NEW NEEDS, WHICH REQUIRE THE EXPANSION OF ICEM'S PRESENT ACTIVITIES AND THE DEVELOPMENT OF NEW ACTIVITIES IN FUTURE;
- THE WILLINGNESS SHOWN BY EUROPEAN AND OTHER GOVERNMENTS TO PROVIDE EFFECTIVE SUPPORT TO THESE ACTIVITIES,

RESOLVES:

1. TO REAFFIRM THE INTEREST IN AND THE CONTINUED NEED FOR THE LATIN AMERICAN PROGRAMS OF ICEM AS A PRACTICAL AND EFFECTIVE MEANS OF CONTRIBUTING TO ECONOMIC AND SOCIAL DEVELOPMENT;

2. TO URGE ALL GOVERNMENTS TO GIVE THE FULLEST POSSIBLE POLITICAL AND PRACTICAL SUPPORT, BOTH WITHIN THEIR OWN ADMINISTRATIONS AND VIS-A-VIS OTHER INTERNATIONAL AND REGIONAL ORGANIZATIONS, TO THE STRENGTHENING AND EXPANSION OF THE ICEM LATIN

AMERICAN PROGRAMS;

3. TO REQUEST THE DIRECTOR TO OFFER ICEM'S FULL COOPERATION AND SERVICES TO OTHER INTERNATIONAL AND REGIONAL ORGANIZATIONS CONCERNED WITH DEVELOPMENT ASSISTANCE AND MIGRATION, IN ORDER TO ARRIVE AT AN EXPANDED, PRACTICAL AND MORE EFFECTIVE COOPERATION IN FIELDS OF MUTUAL CONCERN;
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4. TO AUTHORIZE THE DIRECTOR TO:
- EXTEND, WHENEVER POSSIBLE, THE AREAS OF RECRUITMENT IN ORDER TO STRENGTHEN THE SELECTIVE MIGRATION PROGRAM AS AN EFFECTIVE MEANS OF TRANSFERRING TECHNOLOGY;
- STIMULATE AND FACILITATE THE RETURN OF TALENT TO LATIN AMERICA AS AN EFFICIENT WAY OF PARTLY OFFSETTING THE "BRAIN-DRAIN";
- CONTINUE PROVIDING TECHNICAL ADVICE AND SERVICES TO LATIN AMERICAN COUNTRIES WITH PARTICULAR REFERENCE TO:
(A) INTERNAL MIGRATION, INTRA-CONTINENTAL MIGRATION AND THE UNCONTROLLED AND UNDOCUMENTED MOVEMENTS OF MIGRANTS BETWEEN NEIGHBORING COUNTRIES;

(B) REVISION OF MIGRATION LEGISLATION;

(C) PREPARATION OF AGRICULTURAL AND ARTISAN PROJECTS NECESSARY FOR THE PROMOTION OF SELECTIVE MIGRATION;

- DEVELOP CLOSER COOPERATION WITH THE COUNTRIES OF THE ANDEAN GROUP IN MATTERS RELATED TO MIGRATION;
- MAKE AVAILABLE, AT THE REQUEST OF MEMBER GOVERNMENTS, ICEM'S ASSISTANCE ON A GOOD OFFICES BASIS IN RESPECT OF OTHER MIGRATION MATTERS. UNQUOTE.

B. QUOTE: DRAFT RESOLUTION ON THE FINANCING OF THE LATIN AMERICAN PROGRAMS"

THE EXECUTIVE COMMITTEE OF THE INTERGOVERNMENTAL COMMITTEE FOR EUROPEAN MIGRATION,

RECALLING THE TERMS OF RESOLUTION NO. 538 (XXXVIII),

HAVING TAKEN NOTE OF THE REPORT OF THE WORKING GROUP ON THE LATIN AMERICAN PROGRAM WHICH MET IN GENEVA IN MARCH 1975 (MC/EX/),

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NOTING WITH SATISFACTION THAT THE WORKING GROUP HAS SUCCESSFULLY COMPLETED ITS TASK IN ALL THE ASPECTS SPECIFIED IN PARAGRAPH 1 OF RESOLUTION NO. 538 (XXXVIII),

BEARING IN MIND THE PROVISIONS OF ARTICLE 23, PARAGRAPH 3 OF THE ICEM CONSTITUTION UNDER WHICH CONTRIBUTIONS TO ICEM'S OPERATIONAL EXPENDITURE SHALL BE VOLUNTARY AND ANY CONTRIBUTOR MAY STIPULATE THE TERMS AND CONDITIONS UNDER WHICH ITS CONTRIBUTION MAY BE USED,

RESOLVES:

1. TO RECOMMEND THAT MEMBER GOVERNMENTS REAFFIRM THEIR ACCEPTANCE OF THE VALIDITY OF THE GENERAL PRINCIPLES AND CRITERIA FOR THEIR VOLUNTARY CONTRIBUTIONS TO THE OPERATIONAL BUDGET OF THE COMMITTEE AS FORMULATED BY A PREVIOUS WORKING GROUP WHICH EMPHASIZED THE PRINCIPLE OF UNIVERSAL PARTICIPATION IN THE FINANCING OF SECTIONS II AND III OF THE OPERATIONAL BUDGET;

2. TO REQUEST THE DIRECTOR TO UTILIZE ANNEX AS RECOMMENDED BY THE WORKING GROUP IN DOCUMENT MC/EX/ AS A BASIS FOR PREPARING THE BUDGET FOR 1976 AND WITH THE FURTHER OBJECTIVE OF PRESENTING A CONSOLIDATED OPERATIONAL BUDGET IN 1977;

3. TO REQUEST THE DIRECTOR TO INCLUDE IN THE 1976 BUDGET A SUPPLEMENTARY TABLE SHOWING THE INDIRECT CONTRIBUTIONS OF SERVICES MADE BY MEMBER GOVERNMENTS FOR THE LATIN AMERICAN PROGRAM;

4. TO ACCEPT THE DIRECTOR'S PROPOSALS THAT THE ATTRIBUTION OF EXPENDITURES BETWEEN THE ADMINISTRATIVE AND OPERATIONAL PARTS OF THE BUDGET SHALL BE MADE AS FOLLOWS:

(A) TO THE ADMINISTRATIVE BUDGET:

(I) AT HEADQUARTERS, ALL STAFF AND

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SUPPORTING COSTS WITH THE EXCEPTION OF COSTS FOR THE GENEVA OFFICE FOR REFUGEE MOVEMENTS, MEDICAL SERVICES FOR HANDICAPPED REFUGEES, THE DIRECTOR'S SPECIAL OPERATIONAL SERVICES AND FOR THE GENEVA OFFICE FOR LATIN AMERICA;

(II) AT FIELD LEVEL, THE COST FOR EACH OFFICIAL WHO IS RESPONSIBLE FOR CARRYING OUT EXECUTIVE DUTIES ON BEHALF OF THE DIRECTOR, AND ONE EMPLOYEE ENGAGED DIRECTLY IN SUPPORTING THAT OFFICIAL'S ACTIVITIES;

(B) TO THE OPERATIONAL BUDGET:

(I) ALL STAFF AND SUPPORTING COSTS FOR THE GENEVA OFFICE FOR REFUGEE MOVEMENTS, MEDICAL SERVICES FOR HANDICAPPED REFUGEES, THE DIRECTOR'S SPECIAL OPERATIONAL SERVICES AND FOR THE GENEVA OFFICE FOR LATIN AMERICA;

(II) ALL FIELD OFFICES STAFF AND SUPPORTING COSTS EXCEPT THOSE MENTIONED UNDER (A) (II) ABOVE;

5. TO EXPRESS TO THE MEMBERS OF THE WORKING GROUP ON THE LATIN AMERICAN PROGRAM THE EXECUTIVE COMMITTEE'S GRATITUDE AND APPRECIATION FOR THEIR ARDUOUS EFFORT AND CONGRATULATIONS FOR THE SATISFACTORY CONCLUSION OF THEIR TASK. UNQUOTE.

2. MISSION RECOMMENDS THAT THESE DRAFT RESOLUTIONS RECEIVE DEPARTMENT'S CAREFUL CONSIDERATION CONNECTION DEVELOPMENT USG'S POSITION PAPER FOR WORKING GROUP MEETING. RESPECT OPERATIVE PARA 4 OF RESOLUTION A, WE BELIEVE NEED INDICATED FOR SOME PROTECTIVE LANGUAGE WHICH WOULD AUTHORIZE THE DIRECTOR TO DO THE VARIOUS THINGS SUGGESTED ONLY WHEN ADEQUATE FINANCING IS ASSURED. REGARDING RESOLUTION B, MISSION UNDERSTANDS THAT THE TRANSFERS FROM UNCLASSIFIED

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OPERATIONAL TO ADMINISTRATIVE BUDGETS AS RECOMMENDED IN OPERATIVE PARA 4 WOULD AMOUNT TO APPROXIMATELY \$200,000.

3. PLEASE ADVISE ASAP. DALE

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Message Attributes

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Disposition Authority: n/a
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Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
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Disposition Reason:
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Enclosure: n/a
Executive Order: N/A
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Handling Restrictions: n/a
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Margaret P. Grafeld
Declassified/Released
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EO Systematic Review
05 JUL 2006

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TAGS: AORG, ICEM
To: STATE
Type: TE
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